

**Audited Financial Statements  
And Other Financial Information**

**Vassalboro Sanitary District**

**December 31, 2021**



*Proven Expertise & Integrity*

VASSALBORO SANITARY DISTRICT

CONTENTS

DECEMBER 31, 2021

	PAGE
INDEPENDENT AUDITOR REPORT	1 - 3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4 - 8
<u>BASIC FINANCIAL STATEMENTS</u>	
STATEMENT A - STATEMENT OF NET POSITION	9
STATEMENT B - STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION	10
STATEMENT C - STATEMENT OF CASH FLOWS	11
NOTES TO FINANCIAL STATEMENTS	12 - 22
<u>FEDERAL COMPLIANCE</u>	
INDEPENDENT AUDITOR REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i>	23 - 24



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## INDEPENDENT AUDITOR REPORT

**Board of Trustees  
Vassalboro Sanitary District  
Vassalboro, Maine**

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the Vassalboro Sanitary District, as of and for the year ended December 31, 2021 and the related notes to the financial statements, which collectively comprise the Vassalboro Sanitary District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Vassalboro Sanitary District as of December 31, 2021 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Vassalboro Sanitary District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Vassalboro Sanitary District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatements of the financial statements, whether due to fraud or error and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal controls relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Vassalboro Sanitary District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by



management, as well as evaluate the overall presentation of the financial statements.

- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise doubt about the Vassalboro Sanitary District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis information on pages 4 through 8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated April 26, 2022, on our consideration of the Vassalboro Sanitary District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not provide an opinion on the effectiveness of the Vassalboro Sanitary District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Vassalboro Sanitary District's internal control over financial reporting and compliance.

*RHR Smith & Company*

Buxton, Maine  
April 26, 2022

**REQUIRED SUPPLEMENTARY INFORMATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

**(UNAUDITED)**

The following management's discussion and analysis of Vassalboro Sanitary District's financial performance provides an overview of the District's financial activities for the fiscal year ended December 31, 2021. Please read it in conjunction with the District's financial statements.

**Financial Statement Overview**

The Vassalboro Sanitary District's basic financial statements include the following components: 1) proprietary fund financial statements and 2) notes to the financial statements. This report does not include any required supplementary information as the District does not prepare a legally adopted budget for property tax basis, but the trustees do prepare a budget.

**Basic Financial Statements**

The basic financial statements for the District include the statement of net position, statement of revenues, expenses and changes in net position and statement of cash flows. There are no fund financial statements as the District only has one fund. These basic financial statements also include the notes to financial statements that explain in more detail certain information in the financial statements and also provide the user with the accounting policies used in the preparation of the financial statements.

The District's financial statements provide a broad view of the District's operations in a manner that is similar to private businesses. These statements provide both short-term as well as long-term information in regards to the District's financial position. These financial statements are prepared using the accrual basis of accounting. This measurement focus takes into account all revenues and expenses associated with the fiscal year regardless of when cash is received or paid. The District's financial statements include the following two statements:

The Statement of Net Position - this statement presents *all* of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference being reported as net position.

The Statement of Revenues, Expenses and Changes in Net Position - this statement presents information that shows how the government's net position changed during the period. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

Both of the above mentioned financial statements have been presented for the District's only type of activity:

- ***Business-type activities*** - These activities are normally intended to recover all or a significant portion of their costs through user fees and/or charges to external users for goods and/or services. All of the District's activities are business-type.

There are no fund financial statements presented as all activity for the District is proprietary in nature. The activity of the District is presented for the following:

***Proprietary Funds:*** The Vassalboro Sanitary District maintains one proprietary fund. These funds are used to show activities that operate more like those of commercial enterprises. Proprietary financial statements use the accrual basis of accounting.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the District's financial statements. The Notes to Financial Statements can be found following the Statement of Cash Flows.

### **Financial Analysis**

Our analysis below focuses on the net position and changes in net position of the District's business-type activities. The District's total net position increased by \$39,626 from \$5,320,572 to \$5,360,198.

Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements - increased by \$225,791 from a deficit balance of \$825,791 to a deficit balance of \$600,000 at the end of this year.

**Table 1  
Vassalboro Sanitary District  
Net Position  
December 31,**

	<u>2021</u>	<u>2020 (Restated)</u>
<b>Assets:</b>		
Current Assets	\$ 317,390	\$ 292,260
Noncurrent Assets - Capital Assets	7,433,686	7,454,000
Other Assets - Restricted Cash	563,038	537,082
<b>Total Assets</b>	<u><u>\$ 8,314,114</u></u>	<u><u>\$ 8,283,342</u></u>
<b>Liabilities:</b>		
Current Liabilities	\$ 956,562	\$ 926,244
Noncurrent Liabilities	1,997,354	2,036,526
<b>Total Liabilities</b>	<u><u>\$ 2,953,916</u></u>	<u><u>\$ 2,962,770</u></u>
<b>Net Position:</b>		
Net Investment in Capital Assets	\$ 5,397,160	\$ 5,378,929
Restricted	563,038	767,434
Unrestricted (Deficit)	(600,000)	(825,791)
<b>Total Net Position</b>	<u><u>\$ 5,360,198</u></u>	<u><u>\$ 5,320,572</u></u>

**Revenues and Expenses**

Revenues for the District's business-type activities decreased by 77.54% while total expenses decreased by 4.20%. The decrease in revenues was primarily due to capital contributions. The largest decreases in expenses were in contracted services and repairs and maintenance.



**Table 2**  
**Vassalboro Sanitary District**  
**Changes in Net Position**  
**For the Years Ended December 31,**

	<u>2021</u>	<u>2020</u>
<b>Revenues</b>		
Fees	\$ 300,716	\$ 310,838
Capital contributions	37,548	1,208,162
Intergovernmental	3,026	5,930
Miscellaneous	1,445	932
<b>Total Revenues</b>	<u>342,735</u>	<u>1,525,862</u>
<b>Expenses</b>		
Operating expenses	63,368	53,829
Telephone and utilities	13,123	10,550
Insurance	12,661	7,652
Contracted services	93,770	103,666
Repairs and maintenance	36,586	54,452
Depreciation	45,775	45,777
Other	37,826	40,475
<b>Total Expenses</b>	<u>303,109</u>	<u>316,401</u>
<b>Change in Net Position</b>	39,626	1,209,461
<b>Net Position - January 1, Restated</b>	<u>5,320,572</u>	<u>4,111,111</u>
<b>Net Position - December 31</b>	<u>\$ 5,360,198</u>	<u>\$ 5,320,572</u>

**Capital Asset and Long-Term Debt Activity**

**Capital Assets**

As of December 31, 2021, the net book value of capital assets recorded by the District decreased by \$20,314 over the prior year. The decrease was the result of net additions of \$25,461, less current year depreciation expense of \$45,775.

**Table 3  
Vassalboro Sanitary District  
Capital Assets (Net of Depreciation)  
December 31,**

	<u>2021</u>	<u>2020</u>
Land	\$ 53,263	\$ 53,263
Construction in progress	-	7,007,839
Sludge site improvements	-	1,811
Building improvements	6,093	6,431
Infrastructure	<u>7,374,330</u>	<u>384,656</u>
<b>Total</b>	<u>\$ 7,433,686</u>	<u>\$ 7,454,000</u>

#### **Long-Term Debt**

At December 31, 2021, the District had \$2,036,526 in an outstanding bond payable versus \$2,075,071 in the prior year. Refer to Note 5 of Notes to Financial Statements for more detailed information.

#### **Currently Known Facts, Decisions or Conditions**

The outbreak of COVID-19 has been declared a pandemic and led to a national state of emergency in the United States. Refer to Note 1 of Notes to Financial Statements for more detailed information.

At present it is not possible, with any degree of certainty, to estimate the impact of COVID-19 on the revenues, expenditures, budget or overall financial position of the District. No assurance can be given regarding future events or impacts because these actions and events are unpredictable or unknowable at this time and are outside the control of the District.

#### **Economic Factors and Next Year's Budgets and Rates**

The District does not have a sufficient unrestricted net position to sustain government operations for a period of at least three months or maintain significant reserve accounts for future capital and program needs.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District Treasurer at P.O. Box 183, North Vassalboro, Maine 04962.

## STATEMENT A

## VASSALBORO SANITARY DISTRICT

STATEMENT OF NET POSITION  
DECEMBER 31, 2021

## ASSETS

## Current assets:

Cash and cash equivalents	\$ 139,332
Accounts receivable (net of allowance for uncollectibles)	96,875
Liens receivable	27,756
Inventory	52,729
Prepaid items	698
<b>Total current assets</b>	<b><u>317,390</u></b>

## Noncurrent assets:

## Capital assets:

Land	53,263
Sludge site	14,492
Building improvements	6,770
Infrastructure	9,127,353
<b>Total capital assets</b>	<b><u>9,201,878</u></b>
Less: accumulated depreciation	(1,768,192)
<b>Total noncurrent assets</b>	<b><u>7,433,686</u></b>

## Other assets:

Restricted cash and cash equivalents - USDA	36,272
Restricted cash and cash equivalents - capital - sewer upgrade	127,647
Restricted cash and cash equivalents - TIF	399,119
<b>Total other assets</b>	<b><u>563,038</u></b>

## TOTAL ASSETS

\$ 8,314,114

## LIABILITIES

## Current liabilities:

Accounts payable	\$ 42,351
Payroll liabilities	1,626
Accrued interest	15,685
Revenue obligation note	857,728
Current portion of long-term obligations	39,172
<b>Total current liabilities</b>	<b><u>956,562</u></b>

## Noncurrent liabilities:

## Noncurrent portion of long-term obligations:

Bond payable	1,997,354
<b>Total noncurrent liabilities</b>	<b><u>1,997,354</u></b>

## TOTAL LIABILITIES

2,953,916

## NET POSITION

Net investment in capital assets	5,397,160
Restricted	563,038
Unrestricted (deficit)	(600,000)
<b>TOTAL NET POSITION</b>	<b><u>5,360,198</u></b>

## TOTAL LIABILITIES AND NET POSITION

\$ 8,314,114

See accompanying independent auditor report and notes to financial statements.

## STATEMENT B

## VASSALBORO SANITARY DISTRICT

STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2021

OPERATING REVENUES	
Fees	\$ 300,716
Miscellaneous revenues	3,026
<b>TOTAL OPERATING REVENUES</b>	<u>303,742</u>
OPERATING EXPENSES	
Operating expenses	63,368
Telephone and utilities	13,123
Insurance	12,661
Contracted services	93,770
Repairs and maintenance	36,586
Depreciation	45,775
Other	4,403
<b>TOTAL OPERATING EXPENSES</b>	<u>269,686</u>
<b>OPERATING INCOME (LOSS)</b>	<u>34,056</u>
NONOPERATING REVENUES (EXPENSES)	
Interest income	1,445
Interest expense	(33,423)
Capital contributions	37,548
<b>TOTAL NONOPERATING REVENUES (EXPENSES)</b>	<u>5,570</u>
<b>CHANGE IN NET POSITION</b>	39,626
<b>NET POSITION - JANUARY 1, RESTATED</b>	<u>5,320,572</u>
<b>NET POSITION - DECEMBER 31</b>	<u>\$ 5,360,198</u>

See accompanying independent auditor report and notes to financial statements.



VASSALBORO SANITARY DISTRICT

STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED DECEMBER 31, 2021

<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from customers	\$ 336,773
Other receipts	3,026
Payments to suppliers	(286,029)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<u>53,770</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest income	1,445
<b>NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES</b>	<u>1,445</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Proceeds from bond anticipation note	39,080
Proceeds from capital contributions	37,548
(Purchase) disposals of capital assets	(25,461)
Principal paid on capital debt	(38,545)
Interest paid on capital debt	(33,423)
<b>NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES</b>	<u>(20,801)</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	34,414
<b>CASH AND CASH EQUIVALENTS - JANUARY 1</b>	<u>667,956</u>
<b>CASH AND CASH EQUIVALENTS - DECEMBER 31</b>	<u>\$ 702,370</u>
<b>RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION</b>	
Cash and cash equivalents in current assets	\$ 139,332
Restricted cash and cash equivalents	563,038
	<u>\$ 702,370</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:</b>	
Operating income (loss)	\$ 34,056
Adjustments to reconcile operating income to net cash provided (used) by operating activities:	
Depreciation expense	45,775
Changes in operating assets and liabilities:	
(Increase) decrease in accounts receivable	64,198
(Increase) decrease in liens receivable	(27,756)
(Increase) decrease in inventory	(52,729)
(Increase) decrease in prepaid items	(385)
Increase (decrease) in accounts payable	(8,443)
Increase (decrease) in payroll liabilities	(649)
Increase (decrease) in accrued interest	(297)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<u>\$ 53,770</u>

See accompanying independent auditor report and notes to financial statements.

VASSALBORO SANITARY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Reporting Entity**

The Vassalboro Sanitary District was incorporated under the laws of the State of Maine. The District operates under a board of director - treasurer form of government and provides sanitary services.

The District's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements. Although the District has the option to apply FASB pronouncements issued after that date to its business-type activities and enterprise funds, the District has chosen not to do so.

The District's combined financial statements include all accounts and all operations of the District. We have determined that the District has no component units as described in GASB Statement No. 14 and amended by GASB Statements No. 39 and No. 61.

**COVID-19 Outbreak**

The outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus, has been declared a pandemic by the World Health Organization and led to a national state of emergency in the United States. The State of Maine, along with other state and local governments, declared states of emergency and issued multiple public health emergency orders that severely restrict movement and limit businesses and activities to essential functions. These actions and effects of COVID-19 have disrupted economic activity at all levels and impacted the processes and procedures for almost all businesses, including municipal and quasi-municipal entities.

In response to the health crisis created by COVID-19 since early March, the Governor of Maine issued multiple executive orders and declarations to protect the public health in an effort to reduce community spread of the virus and protect citizens. These measures have included, among others, closing or restricting access to certain business and activities, issuing a "stay at home" directive for most citizens, restricting nonessential travel and limiting movement of all persons in Maine to those necessary to obtain or provide essential services or activities. The state of emergency expired on June 30, 2021.

VASSALBORO SANITARY DISTRICT

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

*Impact on and Results of Operations*

On March 17, 2020 Maine LD 2167 was issued and executed by the Governor of Maine. In accordance with Executive Order 8, issued by the Governor of Maine on August 26, 2020, the District took required measures to further reduce the risk of exposure to customers, board and staff by performing business electronically and hosting meetings in the town garage while all in attendance maintained social distance and wore masks.

*Impact on Finances*

The District does not currently anticipate any additional FY 2021 expenditures due to COVID-19 that would not be covered by existing resources including authorized Coronavirus Aid Relief and Economic Security ("CARES") Act, American Rescue Plan Act ("ARPA") funding and applicable Federal and/or State programs.

*Expected Federal/State Support*

The District may have to take action to meet certain requirements to receive any additional Federal or State funding for budgetary or economic relief related to the challenges presented by COVID-19. However, the District expects that if those actions are necessary, that the District would qualify and satisfy the various conditions required to receive applicable Federal or State funds.

*Conclusion*

The ongoing effects of COVID-19, including the financial impact to the District and its inhabitants, may change significantly as events and circumstances evolve locally, nationally and worldwide. At present it is not possible, with any degree of certainty, to estimate the impact of COVID-19 on the revenues, expenditures, budget or overall financial position of the District. No assurance can be given regarding future events or impacts because these actions and events are unpredictable or unknowable at this time and are outside the control of the District.

**Implementation of New Accounting Standards**

During the year ended December 31, 2021, the following statements of financial accounting standards issued by the Governmental Accounting Standards Board became effective:

Statement No. 89 "Accounting for Interest cost Incurred before the End of a Construction Period". This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all

VASSALBORO SANITARY DISTRICT

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 91 "Conduit Debt Obligations". The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations and improving required note disclosures. Management has determined the impact of this Statement is not material to the financial statements.

Statement No 93 "Replacement of Interbank Offered Rates (paragraphs 4-11a)." The primary objectives of paragraphs 4-11a concern hedging derivative instruments (specifically exceptions to termination of hedge accounting, modifications to hedged items, probability of expected transactions and appropriate benchmark interest rates). The objective of this Statement is to address the accounting and financial reporting effects that result from the replacement of IBORs with other reference rates in order to preserve the reliability, relevance, consistency and comparability of reported information. Management has determined the impact of this Statement is not material to the financial statements.

Statement No 97 "*Certain Component Unit Criteria and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*" - an amendment of GASB Statements No. 14 and No. 84 and a supersession of GASB Statement No. 32. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans and employee benefit plans other than pension plans or OPEB plans (other employee



VASSALBORO SANITARY DISTRICT

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. Management has determined the impact of this Statement is not material to the financial statements.

**Measurement Focus - Basic Financial Statements and Fund Financial Statements**

1. Proprietary Funds:

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. Operating revenues include charges for services, intergovernmental reimbursements and other miscellaneous fees which are a direct result of the proprietary activity. Non-operating revenues are any revenues which are generated outside of the general proprietary activity, i.e. interest income. The following is a description of the proprietary funds:

- a. Enterprise Funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) established fees and charges based on a pricing policy designed to recover similar costs.

**Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

1. Accrual

Proprietary funds are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

**Deposits and Investments**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

VASSALBORO SANITARY DISTRICT

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

It is the District's policy to value investments at fair value. None of the District's investments are reported at amortized cost.

- Obligations of the U.S. Government, its agencies and instrumentalities
- Certificates of deposit and other evidence of deposits at banks, savings and loan associations and credit unions
- Repurchase agreements
- Money market mutual funds

The District has no formal investment policy but instead follows the State of Maine Statutes.

**Prepaid Items and Inventories**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Inventories consist of expendable supplies held for consumption and are valued at cost, which approximates market, using the first-in, first-out (FIFO) method. The costs of inventories are recorded as expenditures when used (consumption method). The general fund inventory consists of operational supplies on hand at the end of the year and other maintenance non-expendable supplies.

**Receivables**

Receivables include amounts due for sanitary user charges. All receivables are current and therefore due within one year. Receivables are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. Allowances are reported when accounts are proven to be uncollectible. The allowance for uncollectible accounts is estimated to be \$0 as of December 31, 2021. Accounts receivable netted with allowances for uncollectible accounts were \$124,631 for the year ended December 31, 2021.

**Capital Assets**

Property, plant and equipment are reported at cost. Assets are valued at historical cost when available and estimated historical cost where actual invoices were unavailable. Donated capital assets are reported at their fair market value on the date received.

Depreciation on all assets is provided on the straight-line basis over the estimated useful lives at rates from 1% to 20%. The following annual rates are in use:

VASSALBORO SANITARY DISTRICT

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Structures and improvements	2.00% - 10.00%
Sewers/interceptors	1.00% - 2.00%
Other plant equipment	2.00% - 10.00%
General plant	2.00% - 10.00%
Transportation equipment	6.70% - 20.00%
General equipment	10.00% - 20.00%

Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. All retirements have been recorded by eliminating the net carrying values.

**Long-term Obligations**

All long-term debt to be repaid from business-type resources is reported as liabilities in the proprietary financial statements. The District's long-term debt consists of a bond payable.

**Net Position**

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for those assets and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets and liabilities that are not included in the determination of net investment in capital assets or restricted net position.

**Program Revenues**

Program revenues include all directly related income items applicable to a particular program (charges to customers or applicants for goods, services or privileges provided; operating or capital grants and contributions, including special assessments).

**Operating/Nonoperating Proprietary Fund Revenues**

Operating revenues consist mainly of direct revenue sources and/or charges for services applicable to that fund's ongoing operations. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

VASSALBORO SANITARY DISTRICT

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

**Encumbrance Accounting**

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The District does not utilize encumbrance accounting for its general fund.

**Use of Estimates**

During the preparation of the District's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent items as of the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results may differ from these estimates.

NOTE 2 - DEPOSITS AND INVESTMENTS

The District follows state statutes for the investment of funds, which authorize the District to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. These apply to all District funds.

**Deposits:**

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the District will not be able to recover its deposits. The District does not have a policy covering custodial credit risk for deposits. However, the District maintains deposits in qualifying financial institutions that are a member of the FDIC or NCUSIF as defined in Title 30-A, Section 5706 of the Maine Revised Statutes.

At December 31, 2021, the District's cash balance of \$702,370 was comprised of bank deposits amounting to \$720,381. Bank deposits are adjusted primarily by outstanding checks and deposits in transit to reconcile to the District's cash balance. All of these bank deposits were insured by federal depository insurance and consequently were not exposed to custodial credit risk.



VASSALBORO SANITARY DISTRICT

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

<u>Account Type</u>	<u>Bank Balance</u>
Checking account	\$ 534,661
Savings account	185,720
	<u>\$ 720,381</u>

**Investments:**

Custodial credit risk for investments is that, in the event of failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Currently, the District does not have a policy for custodial credit risk for investments.

Interest rate risk - is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a policy related to interest rate risk.

The District did not have any investments as of December 31, 2021.

Credit risk - Statutes for the State of Maine authorize the District to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. The District does not have an investment policy on credit risk. Generally, the District invests excess funds in money market accounts and various certificates of deposit.

VASSALBORO SANITARY DISTRICT

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 3 - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2021:

	Balance, 1/1/21	Additions	Disposals/ Transfers	Balance, 12/31/21
<b>Non-depreciated assets:</b>				
Land	\$ 53,263	\$ -	\$ -	\$ 53,263
Construction in progress	7,007,839	-	(7,007,839)	-
	<u>7,061,102</u>	<u>-</u>	<u>(7,007,839)</u>	<u>53,263</u>
<b>Depreciated assets:</b>				
Sludge site improvements	14,492	-	-	14,492
Building improvements	6,770	-	-	6,770
Infrastructure	2,094,053	7,033,300	-	9,127,353
	<u>2,115,315</u>	<u>7,033,300</u>	<u>-</u>	<u>9,148,615</u>
Less: accumulated depreciation	(1,722,417)	(45,775)	-	(1,768,192)
Net depreciated assets	<u>392,898</u>	<u>6,987,525</u>	<u>-</u>	<u>7,380,423</u>
<b>Net capital assets</b>	<u>\$ 7,454,000</u>	<u>\$ 6,987,525</u>	<u>\$ (7,007,839)</u>	<u>\$ 7,433,686</u>

NOTE 4 - SHORT-TERM DEBT

Short-term debt activity for the year ended December 31, 2021 was as follows:

	Balance, 1/1/21 (Restated)	Additions	Reductions	Balance, 12/31/21
Revenue obligation note	\$ 818,648	\$ 39,080	\$ -	\$ 857,728

On July 23, 2019, the District issued a revenue obligation note through the Maine Municipal Bond Bank in anticipation of bond revenues to finance a construction project. The note, a line of credit, allows principal draws up to \$2,090,000 at a fixed rate of 1.00% interest per year with a maturity date of July 22, 2020. Once the project is complete, the District is eligible for principal loan forgiveness of up to \$1,049,600 conditional upon compliance with MDEP and/or CWSRF requirements.

**VASSALBORO SANITARY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**NOTE 5 - LONG-TERM DEBT**

A summary of long-term debt for the year ended December 31, 2021 is as follows:

	Balance, 1/1/21	Additions	Deletions	Balance, 12/31/21	Current Portion
Bond payable	\$ 2,075,071	\$ -	\$ (38,545)	\$ 2,036,526	\$ 39,172

The following is a summary of the bond payable outstanding as of December 31, 2021:

\$2,113,000 Revenue obligation bond payable to USDA, Rural Utilities Service, issued July 11, 2019, with a fixed interest rate of 1.625% per annum. Annual principal and interest payments of \$72,265. Maturity date of July 11, 2059. \$ 2,036,526

The following is a summary of outstanding bond payable principal and interest requirements for the following fiscal year ending December 31:

	Principal	Interest	Total Debt Service
2022	\$ 39,172	\$ 33,093	\$ 72,265
2023	39,808	32,457	72,265
2024	40,455	31,810	72,265
2025	41,112	31,153	72,265
2026	41,781	30,485	72,266
2027-2031	219,310	142,016	361,326
2032-2036	237,718	123,608	361,326
2037-2041	257,670	103,656	361,326
2042-2046	279,298	82,028	361,326
2047-2051	302,740	58,586	361,326
2052-2056	328,150	33,176	361,326
2057-2061	209,312	6,829	216,141
	<u>\$ 2,036,526</u>	<u>\$ 708,897</u>	<u>\$ 2,745,423</u>

All bonds payable are direct obligations of the District, for which its full faith and credit are pledged. The District is not obligated for any special assessment debt.

**VASSALBORO SANITARY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**NOTE 6 - RESTRICTED NET POSITION**

The District's Restricted Net Position at December 31, 2021 is as follows:

Restricted net position:	
USDA grant funds	\$ 36,272
Capital - sewer upgrade project	127,647
Town TIF funds	<u>399,119</u>
Restricted net position	<u>\$ 563,038</u>

**NOTE 7 - RELATED PARTIES**

A trustee of the District also performs bookkeeping services for the District. All amounts paid to this individual for the year ended December 31, 2021 were in wages.

The nephew of a Trustee provides snowplowing, sanding and mowing services to the District. The total amount paid to this individual for snowplowing and sanding services for the year ended December 31, 2021 was \$8,950.

The spouse of the Treasurer provides handyman services to the District. The total paid to this individual for handyman services for the year ended December 31, 2021 was \$180.

**NOTE 8 - COMPARATIVE DATA/RECLASSIFICATIONS**

Comparative total data for the prior year have been presented in selected sections of the accompanying financial statements in order to provide an understanding of the changes in the District's financial position and operations. Also, certain amounts presented in the prior year's data have been reclassified to be consistent with the current year's presentation.

**NOTE 9 - RESTATEMENT**

The net position has been restated at January 1, 2020 to account for an adjustment in the beginning balance of the short-term debt, general obligation note. The beginning net position was restated by \$230,352. The resulting restatements increased the net position from \$5,090,220 to \$5,320,572.



**INDEPENDENT AUDITOR REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

**Board of Trustees  
Vassalboro Sanitary District  
Vassalboro, Maine**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of Vassalboro Sanitary District as of and for the year ended December 31, 2021 and the related notes to the financial statements, which collectively comprise the Vassalboro Sanitary District's basic financial statements and have issued our report thereon dated April 26, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Vassalboro Sanitary District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Vassalboro Sanitary District's internal control. Accordingly, we do not express an opinion on the effectiveness of Vassalboro Sanitary District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Vassalboro Sanitary District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. We noted certain other matters that we reported to management of the Vassalboro Sanitary District in a separate letter dated April 18, 2022.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*RHR Smith & Company*

Buxton, Maine  
April 26, 2022